



Flexing India's Energy System Through Market Mechanisms

A Recipe for India to Achieve a Least Cost, Low Carbon Electricity Market Twice Today's Size

Executive Summary

India has set exceptionally ambitious renewable energy targets including 175 gigawatts (GW) by 2022 and rising to 523GW by 2030, which includes 73GW of large hydro capacity. Such targets invariably encounter various new headwinds.

This last year has brought some energy challenges to the fore, including centre-state policy inconsistencies, make in India vs least cost module procurement, and questions over the grid's capacity to incorporate a rapidly rising variable renewable energy (VRE) penetration so quickly.

India's electricity supply has historically been largely coal dominated, with 201GW currently operational, representing 56% of capacity and 74% of total generation in 2018/19 (Figure 1).

In the last 2-3 years, the share of solar and wind generation, although low, has increased rapidly to 22% of capacity and 9% of generation (19% including hydro).

In this note, IEEFA references the proposed transformation pathways of three other leading renewable energy integration markets; California, Germany and Australia, to conclude that a combination of technologies will be needed to manage peak demand requirements whilst maintaining grid stability at least overall cost. As per Figure 2, there are a growing number of countries with over 20% VRE penetration, with Denmark, which is strongly grid-interconnected, leading the world in 2018 at over 50%.

India's Central Electricity Authority (CEA) has put a heavy emphasis on battery energy storage systems (BESS), modelling as much as 34GW/136GWh by 2030. While BESS is increasingly commercially viable, deployment at this speed and scale is unprecedented, bringing associated learning-by-doing costs and integration risks.

IEEFA WOULD RECOMMEND A LOWER RISK, MULTI-TECHNOLOGY FIRING SOLUTION, including interstate and international grid connectivity enhancements, pumped hydro storage, gas peaking plants, faster ramping coal-fired power, utility

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scale and distributed batteries, hybrid projects, demand response management (DRM), greater diversity of generation sources, and even solar thermal with storage.

A time-of-day pricing (TOD) signal, on-demand peaking supply contracts-for-different with contractual longevity, or similar mechanisms are also needed to incentivise capital markets to open up investments in on-demand peaking capacity.

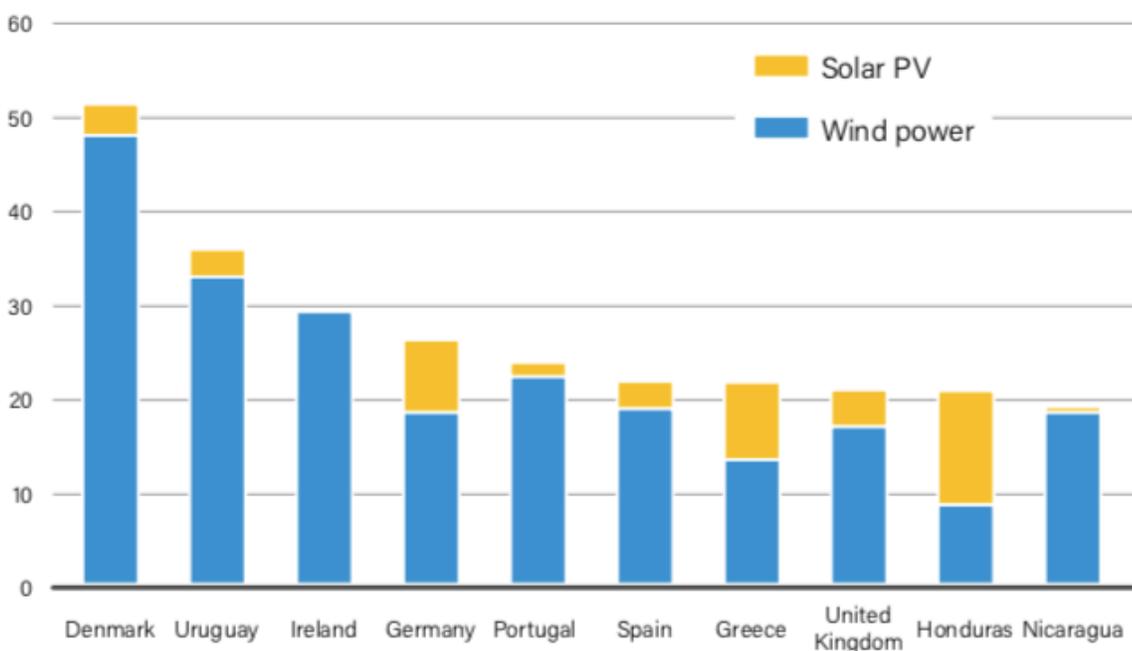
Figure 1: India's Electricity Capacity and Generation (2018/19)

	---- Capacity ----		-- Generation --		Capacity	Increase
	GW	%	TWh	%	Utilisation	GW vs FY19
Coal-fired	239.8	32.2%	1211.5	51.7%	57.7%	39.1
Gas-fired	24.4	3.3%	53.3	2.3%	25.0%	-0.6
Diesel-fired	0.0	0.0%	0.0	0.0%	0.0%	-0.6
Hydro	63.4	8.5%	183.4	7.8%	33.0%	18.0
Nuclear	11.9	1.6%	74.1	3.2%	71.2%	5.1
Renewables	405.0	54.4%	789.6	33.7%	22.3%	327.2
Bhutan/Nepal	n.a.	n.a.	31.2	n.a.		
Total	744.5	100.0%	2,343	98.7%		388.2
Battery Storage	34.0					
Captive power	51.4					
Total	795.9					

Source: CEA, IEEFA Estimates

Figure 2: Share of Electricity from VRE, Top 10 Countries 2018

Share of total generation (%)



Source: REN21 Global Status Report 2019

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India's Peaking Supply: Technology Alternatives

India has set ambitious renewable energy targets including 175 gigawatts (GW) by 2022 rising to 523GW by 2030, which includes 73GW of large hydro capacity.

India's 2019 Central Electricity Authority (CEA) paper¹ assumes 34GW/136GWh of battery energy storage systems (BESS) will be needed to balance and firm the ever-increasing grid supply of VRE that results from meeting the ambitious target of 523GW of renewable energy by 2030.

There is a huge gap between what is likely to be commercially feasible over the coming decade and the small scale of facilities in operation so far. For instance, India's largest operational BESS is the Tata Power Delhi Distribution Limited (Tata Power-DDL) 10MWh facility commissioned in February 2019.

While the pace of change in BESS is staggering, the learning by doing, the supportive scale of manufacturing required, and the technical support infrastructure needed is simply not yet in place to facilitate 34GW by the 2030 target.

Global battery prices have fallen 85% since 2010. IEEFA expects a further halving over the coming decade.

Bloomberg New Energy Finance (BNEF) highlights global battery prices have fallen 85% since 2010.² IEEFA expects a further halving over the coming decade. The convergence of electrification technologies in the power, transport and (potentially) industrial sectors are combining to drive innovation and scale ahead of most expectations globally.

Batteries, both distributed utility-scale on-grid and small scale behind-the-meter, are expected to proliferate and progressively replace expensive, polluting, noisy, import diesel generators.

While batteries are a new technology in terms of stationary power and grid applications, the evidence to-date is overwhelmingly positive. The pace of technological development means batteries are highly likely to play a key balancing role as variable renewable energy (VRE) penetration increases.

The international experience over the last 2-3 years suggests exponential battery uptake for some time yet (refer below), but not sufficient to give high confidence that the CEA's ambitious new 34GW by 2030 target can be achieved at such speed.

¹ India's Central Electricity Authority (CEA), [Draft report on optimal generation capacity mix for 2029-30](#).

² Bloomberg New Energy Finance, [Energy Storage Investments Boom As Battery Costs Halve in the Next Decade](#), 31 July 2019.

Tata Power's July 2019 announcement for a US\$600m lithium-ion battery manufacturing plant in the Dholera Special Investment Region (DSIR), Gujarat, is an impressive commitment.³

It is likely just the first of several initiatives to support the Government of India's (GoI) 2014 "Make in India" strategy in the energy sector, locally investing in key growth industries of the future to maximise vertical integration benefits.

GIVEN INDIA'S AMBITIOUS VRE TARGETS, IEEFA WOULD RECOMMEND:

- Implementation of time-of-day or contracts-for-difference pricing to incentivise firming power supply on a multi-technology approach to future grid stability;
- Interstate and international grid connectivity enhancements, noting a broader coverage both somewhat smooths VRE supply, assists in grid integration and balancing, and opens up international BIMSTEC⁴ grid connectivity options as well;⁵
- Accelerating deployment and retrofits of pumped hydro storage (PHS) capacity, both on existing hydroelectricity dams and closed loop "off-river" systems;⁶
- Faster ramping coal-fired power plants;
- Co-located wind-solar-battery hybrid projects;⁷
- Gas peaking plants, given India has 25GW of stranded 'baseload' gas plants already built, with insufficient fuel access and an inability to secure a sufficient tariff when competing with least cost renewable energy;
- Utility-scale and distributed batteries;
- Demand response management (DRM) to shift energy consumption from the peak hours in the 24 hour day; and
- Solar thermal with storage in the longer term as this technology cost declines.

Given India has already invested in 201GW of coal-fired power plants now operating with sub-optimal plant load factors (PLFs) of ~60%, and with a further 85GW of new coal plant proposals in the pipeline, IEEFA also sees merit in expediting the introduction of faster ramping coal-fired power technologies as a balance to least cost but variable renewable energy.

³ Economic Times, [Tata Group to set up Rs 4,000cr lithium-ion battery plant](#), 12 July 2019.

⁴ BIMSTEC: The Bay of Bengal Initiative for Multi-Sectoral Technical and Economic Cooperation

⁵ [IEEFA India: Grid investment needs to match enormous growth in renewable energy investment](#), 21 January 2019.

⁶ IEEFA, [Pumped Hydro Storage in India](#), March 2019.

⁷ Utility Drive, [Solar + wind + storage developers 'gearing up' as hybrid projects edge to market](#), 9 July 2019.

In Australia, AGL Energy has pioneered facilitating faster ramping coal-fired power at limited capital cost in an approaching end-of-life plant - its 2.0GW coal plant at Liddell, New South Wales - by dialling down expected average utilisation rates and introducing new operational procedures (including better communication with the grid operator).⁸

DRM is likely to prove a cost-effective and critically important solution with a multitude of applications. As discussed in the Germany section below, aluminium smelters are extremely large users of electricity, with the eight aluminium smelters in India accounting for almost 60 terawatt hours annually. With new cost-effective retrofitting technology, energy modulation of the magnitude of +/- 30% allows smelters to be used as a virtual power plant (VPP) or virtual battery, modulating down energy use when there is excessive demand on the grid, and modulating up energy use when there is excessive supply. The proponents of this technology estimate a total retrofit cost for 8 smelters of US\$400m, a fraction of the US\$2bn cost of an equivalent battery system, with the added benefit of no time limitation.

A greater diversity of generation sources will also help manage VRE.

The GoI is looking to accelerate 10GW of long-stalled hydroelectricity in its medium term plans,⁹ with nearly 100GW of untapped electricity potential, admittedly requiring a long lead-time due to the expensive-to-access remote Himalayan locations. Given National Hydro Power Corporation's average tariffs are Rs3.34/kWh, this is entirely cost-competitive when diversification and time-of-day flexibility benefits are costed in.¹⁰

The proposed gap-funding of US\$900m for the first 1GW of offshore wind proposed for Gujarat¹¹ is likewise a bold move to progressively open up this potentially huge, new, sustainable, zero emissions, zero pollution, domestic energy resource for India over the coming decade.¹² This will provide additional generation supply diversity to help manage VRE grid integration. IEEFA commends the GoI for carefully proceeding. This technology will likely see costs halve by 2025.

International experience shows a more diverse, predominantly domestic-sourced generation fleet will provide better energy security and improve flexibility to manage time-of-day and seasonal supply and demand variability better.

⁸ AGL Energy, [NSW Generation Plan](#), 18 July 2018.

⁹ Business Standard, [Centre to move policy to promote hydro power with units of 10 GW capacity](#), 5 December 2018.

¹⁰ Livemint, [Is hydropower back in play in India's energy mix?](#) 10 August 2019.

¹¹ Recharge News, [India lines up \\$900m 'gap funding' for first offshore wind farm](#), 28 June 2019.

¹² Platts, [Europe's offshore wind industry expanding into Asia: event](#), 25 June 2019.

International Electricity Sector Case Studies

IEEFA draws upon three international case studies including California,¹³ Germany and Australia to highlight various leading technologies and adaptive market structures designed to manage the increasing share of VRE in the electricity mix. For a more comprehensive review, please refer to IEEFA's 2018 study: '[Here and Now](#)' — [Nine Electricity Markets Leading the Transition to Wind and Solar](#).

California is Targeting 60% Renewables by 2030 and 100% Carbon-free Electricity by 2045

California, the fifth-largest economy in the world, has become a global leader in renewable energy. With renewables supporting 34% of the state's total energy needs in 2018 (two years ahead of the 33% by 2020 mandate¹⁴), the community has called for an even greater commitment to clean energy as an essential benchmark for the economic success of the state.

California is right on track to reach its 100% renewable energy target.

In August 2018, California enacted Senate Bill 100, setting a target of 100% carbon-free electricity by 2045. Angelina Galiteva, vice chair of the California Independent System Operator (ISO) which overlooks the energy market, sees the task of reaching the 100% renewable energy target as entirely achievable.¹⁵

The Senate Bill mandated a move to 60% renewables by 2030, with all new houses to have solar by 2020 and commercial buildings by 2025. We note distributed rooftop solar in California is also playing an increasingly important role in mitigating midday demand peaks.

In 2018, California's Pacific Gas and Electric Company (PG&E) launched construction of the world's two largest utility-scale battery projects to-date. They include a 300MW/1,200MWh project by Vistra Energy and a 182.5MW/730MWh project (both to be supplied by Tesla),¹⁶ nearly three times the size of the largest lithium battery-storage facility currently in operation in South Australia (Tesla's Hornsdale Power Reserve at 100MW/129MWh).

In June 2019, the Los Angeles Department of Water and Power (LADWP) signed a power purchase agreement (PPA) with 8minute Energy for the proposed 400MW Eland solar project at US1.997c/kWh (zero escalator for 25 years), including 200MW/800MWh of energy storage at an additional US1.3¢/kWh.¹⁷ This landmark

¹³ IEEFA update: [How California became a global leader in renewable energy](#), 11 April 2019.

¹⁴ California Energy Commission, [California On Track With 2020 Renewable Energy Goal](#), 22 February 2019.

¹⁵ Renew Economy, [Energy Insiders Podcast: 100 per cent renewables – Is California dreaming?](#) 20 February 2019.

¹⁶ GTM, [PG&E Proposes World's Biggest Batteries to Replace South Bay Gas Plants](#), 2 July 2018.

¹⁷ PV Magazine, [Los Angeles seeks record setting solar power price under 2¢/kWh](#), 28 June 2019.

transaction saw a 15% reduction on the previous record low set in June 2018 at US\$2.3c/kWh (again, with a zero escalator).

In June 2019, General Electric closed its Californian gas-fired power plant commissioned only a decade earlier, one-third of the way through its engineering life¹⁸ and taking an estimated US\$700m writedown in the process.

IEEFA notes the inevitable stranded asset nature of India's 25GW of baseload gas-fired power plants. Already in the world's lowest price gas market, VRE is combining with batteries to challenge baseload gas plant viability.

The ability of expensive imported liquified natural gas (LNG) to play anything other than a back-up peaking power role in India is rapidly diminishing into the non-economic realms of now obsolete technology ideas that sounded logical at the start of the decade.

In Germany, Renewables Reached a Record 77% Penetration in May 2019

Renewable energy has contributed a record 47.2% of net electricity generation across Germany year-to-date to July 2019 (with VRE at 34.6% plus hydro at 4.1% and biomass at 8.6%).

A new monthly record high of 54.6% of total generation was set in March 2019¹⁹ while renewable energy contributed a record 77% of electricity demand in Germany for one day in May 2019 (and over 100% for the five hours between 11am to 4pm).

Germany is consistently setting new records. The 47.2% achieved to-date in 2019 represents a significant increase vs the previous annual record set in 2018 at 40.6%. Germany is well on track to achieve its target of generating 65% of its electricity from renewable sources by 2030,²⁰ and on the right trajectory to reach 100% by 2050 (that target was set back in 2010).²¹

International grid connectivity is a key balancing facilitator of Germany's rapidly rising VRE share. In 2018, Germany had a net export surplus of 49TWh (80TWh of exports less 31TWh of imports) of electricity bringing in €1.8bn. France, the Netherlands, Sweden and the Czech Republic are the four primary markets.

Germany is on track to achieve its target of generating 65% of its electricity from renewable sources by 2030.

Germany is also one of the leading battery storage markets globally. By the end of 2018,

¹⁸ Reuters, [General Electric to scrap California power plant 20 years early](#), 22 June 2019.

¹⁹ Fraunhofer ISE, [Net public electricity generation in Germany in 2019](#), 2019.

²⁰ Reuters, [Germany needs to ease rules to hit 2030 renewables target](#), 19 June 2019.

²¹ The Guardian, [Germany targets switch to 100% renewables for its electricity by 2050](#), 8 July 2010.

some 120,000 households and commercial operations had already invested in solar integrated battery systems. This is expected to accelerate, as retail grid parity of solar plus storage was achieved by the end of 2018.²² Cumulative installs of large-scale batteries across Germany more than doubled in 2019 to reach 371MW (adding 199MW in 2018). Beyond cost-reductions, technological breakthroughs continue, with the expectation that the energy density of battery packs should increase 50% between 2016-2025.

Additionally, Germany is exploring hydrogen and renewable energy-to-gas technology developments for longer term storage and demand-supply management. The German government is tracking corporate plans for over €2bn of hydrogen mobility investment by 2024.

Germany is also undertaking the world's first commercial scale deployment of DRM technologies in the aluminium smelting industry (which accounts for 5% of world electricity demand). The TRIMET smelter in Essen has been retrofitted to allow energy demand to be increased or decreased by up to 30% from normal operating amperage, the equivalent of a virtual battery of 2,000MWh.²³

It is early days, but with increased VRE penetration to over 65% by 2030, DRM is going to need to play a critical demand side role.

Australian Renewable Energy Contributed 23% of Generation

Renewable energy contributed 23.1% of total generation (including rooftop solar at 4.5% and hydroelectricity at 7.3%) across the Australian national electricity market (NEM) in the twelve months to July 2019.

South Australia is the leading renewable energy state in Australia, with VRE generating 48.9% of total generation in the same 12-month period.²⁴ South Australia has a 10GW pipeline of new renewable energy projects underway plus almost 4GW associated storage projects, putting it well on track for a net 100% renewables by 2030 target.²⁵

The Australian Energy Market Operator (AEMO) is proactively managing the development of long term thinking with its electricity Integrated System Plan (ISP),²⁶ noting end-of-life closures of most Australian coal-fired power plants over the coming two decades, and hence the inevitable increase in least-cost VRE.

Despite the low population density of Australia, inter-state grid connectivity plays an important role in balancing the grid. The ISP includes a more than doubling of grid capacity over the coming decade, to facilitate a trebling of VRE and to access significant new PHS capacity for balancing, particularly for medium- and long-term seasonal requirements. New links between South Australia-New South Wales

²² Germany Trade & Investment, [The Energy Storage Market in Germany](#), 2019.

²³ Light Metal Age, [Trimet Starts Trial Operation of its "Virtual Battery"](#), 10 June 2019.

²⁴ Open NEM, [Energy South Australia](#), webpage accessed 19 August 2019.

²⁵ Renew Economy, [South Australia has 10GW wind and solar in pipeline as it heads to 100% renewables](#), 23 July 2019.

²⁶ Australian Energy Market Operator, [Integrated System Plan](#), 2018.

(NSW), Victoria-NSW, Queensland-NSW, and a second subsea link for Tasmania-Victoria, have been put forward for accelerated evaluation.

Australia is evaluating a massive expansion in PHS. The largest projects are the US\$4bn Snowy 2.0 proposal of 2,000MW/350GWh²⁷ and the Hydro Tasmania Battery of the Nation proposal of up to 2,500MW/30GWh.²⁸ In addition, there are numerous distributed PHS projects being developed by private industry. Most advanced of these is the Genex Power 250MW off-river PHS, supported by 250MW of solar at the now closed Kidston gold mine in far north Queensland. Funding is now in place following completion of a A\$610m (US\$425m) debt facility in July 2019.²⁹ AEMO models 4.1GW of additional PHS to be operational across Australia by 2030, and 14GW of total storage required by 2040.³⁰

Australia leads the world in distributed residential rooftop solar systems and is on track for a record 2GW of rooftop systems to be installed in 2019 alone, taking the cumulative total to 10GW.

In contrast to the heavy commercial and industrial (C&I) emphasis in India, Australia is still overwhelmingly focussed on residential rooftop solar systems (at 10GW), reflecting a mirror reversal of the tariff pricing structure in India (Australian residential tariffs (at US\$200/MWh) are double that paid by industry). From a small base, Australian C&I installs almost doubled in 2018 to reach a cumulative 270MW.³¹

Australia is rapidly enhancing the US\$10bn investment to-date in rooftop solar with time-of-use pricing, supported by smart meters and behind-the-meter battery storage.

Like Germany, Australia is rapidly enhancing the US\$10bn investment to-date in rooftop solar with time-of-use pricing supported by smart meters and behind-the-meter battery storage. In September 2018, Victoria launched a program to incentivise 10,000 residential storage systems,³² building on a 50,000 solar and storage systems program in South Australia.³³

In December 2017, South Australia commissioned Neoen/Tesla's Hornsdale Power Reserve at 100MW/129MWh, the largest BESS globally at the time. An initial system evaluation study concluded the project was very successful in delivering on the

²⁷ Snowy Hydro, [About Snowy 2.0](#), webpage accessed 19 August 2019.

²⁸ ARENA, [Battery of the Nation – Tasmanian pumped hydro in Australia's future electricity market](#), June 2018.

²⁹ North Australia Infrastructure Facility (NAIF), [NAIF FACILITY BOARD APPROVES INVESTMENT DECISION FOR UP TO \\$610M OF CONCESSIONAL DEBT FUNDING FOR THE KIDSTON PHS PROJECT](#), 11 July 2019.

³⁰ AEMO, [Building power system resilience with pumped hydro energy storage](#), July 2019.

³¹ The Australia Institute, [National Energy Emissions Audit](#), May 2019.

³² Victorian Government, [Cheaper Electricity With Solar Batteries For 10,000 Homes](#), 11 September 2018.

³³ South Australian Government, [Solar photovoltaic systems and battery storage](#), 2018.

System Integrity Protection Scheme and in contributing to the Frequency Control Ancillary Services (FCAS).³⁴ The results from the first year highlighted the excellent savings in terms of grid services costs paid by the South Australian consumer, and also the 'above expectations' financial results for the BESS owner, Neoen (generating a gross return on investment of 20-30%).³⁵

Australia has subsequently commissioned grid-scale BESS in Victoria at Ballarat (30MW/30MWh by Fluence) and at Ganawarra (25MW/50MWh).³⁶ Industry is now integrating BESS into a number of new VRE developments. In July 2019 the latest proposal was announced, a 200MW solar project supported by a 100MW/300MWh battery in South Australia.³⁷

Building upon the proposed NEM settlement period shortening from 30 to 5 minute intervals from 2022,³⁸ in July 2019 the Australian Energy Market Commission released a draft proposal to allow for a much wider participation of DRM in the wholesale electricity market, again from 2022.³⁹ The new system allows C&I electricity customers willing to reduce their power use, to sell their demand reduction into the grid through a new third-party body. That body will bid their electricity into the market as wholesale prices peak, and with grid priority over existing generators. In effect, the "negawatts" available from energy users – who are saving energy – would be competing against the megawatts able to be supplied by generators.⁴⁰

Given Australia operates a wholesale pricing market that can range from a negative A\$1000/MWh floor to a peak of A\$14,000/MWh, the introduction of DRM technologies is likely to play a key role in critical peak power management (especially for the most difficult 10-20 hours annually).⁴¹

³⁴ AEMO, [Initial Operation of the Hornsdale Power Reserve BESS](#), April 2018.

³⁵ Renew Economy, [Deep dive into first year of Tesla big battery at Hornsdale](#), 7 December 2018.

³⁶ Victorian Government, [Batteries and Energy Storage](#), 2018.

³⁷ Renew Economy, [Alinta signs up for huge solar and battery project in South Australia](#), 18 July 2019.

³⁸ Renew Economy, [Garnaut slams AEMC move to delay 5-minute settlement switch](#), 5 September 2017.

³⁹ Renew Economy, [New demand response rule to erode market power of generator cartel](#), 18 July 2019.

⁴⁰ Australian Financial Review, [How 'negawatts' could help businesses cut their power bills](#), 18 July 2019.

⁴¹ AEMO & Energy Networks Australia, [Open Energy Networks, Required Capabilities](#), July 2019.

A Price Signal to Incentivise Peaking Supply in India

IEEFA notes the need for creating an effective market signal via a time-of-day (TOD) pricing structure. This would incentivise firming of flexible sources of generation,⁴² and provide bankable price signals for on-demand, flexible, peaking power supply, thereby balancing peak power supply and peak demand. Such a move would build on the reverse auction success in VRE.

With India procuring ever-more very low cost but variable renewable energy, electricity production tariff (pricing) structures need to be better aligned to incentivise faster ramping and flexible power generation. This is important in delivering at least cost on intermediate and peaking power needs, while also providing grid stability with the increasing share of VRE. Suitable supply side pricing structures need to be evolved to better incentivise flexible generation solutions. Further, as a demand side response, time-of-day smart metering and pricing structures for consumers also need to be evolved for peak load management.

Better consumer price signals during peak periods will incentivise the use of energy during periods of low demand and reduce the burden on the grid.

Additional variables, such as energy efficiency technologies, seasonal changes in temperature, and the growing use of air conditioners, suggest the shape / width / magnitude of India's load curve will likely undergo change into the future.

For instance, as per the International Energy Agency's (IEA) World Energy Outlook 2018, the number of households in India owning an air conditioner (AC) increased by 50% in the last five years. By 2040, two-thirds of households are projected to own an AC unit, a staggering 15-fold increase from today. While the share of cooling in electricity system peak loads is ~10% in 2016, this share will likely increase to over 40% by 2040 under the IEA's New Policy Scenario, altering the shape / width / magnitude of load curve substantially.

The current pricing system in India is a largely flat tariff providing little incentive for network or consumer efficiency through load smoothing. If India took into account the different categories and types of energy demand, and the variations in supply and costs of service, it would likely bring efficiency gains from differential pricing at peak periods.

Better consumer price signals during peak periods will incentivise the use of energy during periods of low demand and reduce the burden on the grid, while a ToD

⁴² IEEFA India, [Flexing India's Energy System: Making the Case for the Right Price Signals Through Time-Of-Day Pricing](#), 8 January 2019.

pricing signal would better incentivise variable generation 'kicking in' at times of peak demand.

We note the positive progress at India's Central Electricity Regulatory Commission in working towards reforming the energy markets, including the proposal to change the market design to shift towards: more centralised national production and economic dispatch of electricity in a day-ahead market;⁴³ a real-time energy market with gate closure (one hour before the time of operation); and a further strengthening of the existing ancillary services framework and graduation to a market-based mechanism.⁴⁴ Furthermore, once the hourly market matures, India could think of reducing the gate closure time to 15 minutes. This could generate significant cost savings for the national system as a whole. Further, TOD pricing will provide the right price signals for the creation of balancing capacity, while providing grid stability, subject to sufficient interstate grid transmission capacity being established.

Capital Requirements

IEEFA has analysed the likely requirements for sources of capital to fund the ambitious 2030 vision for India. The expansion to 523GW of renewable energy including hydroelectricity means the installation of 400GW of new zero-emissions capacity.

Over US\$700 billion of new investment will be needed to deliver India's total new generating capacity, as well as grid transmission and distribution capacity across India by 2030. This will require a dramatic upscaling of domestic and international debt and equity capacity.

Over US\$700 billion of new investment will be needed to deliver India's total new generating capacity as well as grid transmission and distribution capacity.

While India currently has another 85GW of coal-fired power plants under construction or at various stages of planning,⁴⁵ current commissioning rates of coal have dropped by 80% from the 20GW net annual additions evident in the four years to 2015/16, to just 3GW in 2018/19.

IEEFA emphasises capacity studies need to look at both new commissions and end-of-life plant closures, given the CEA estimates 46GW of coal plant closures by 2026/27 (4-5GW pa).

The June 2019 quarter saw just 45MW of new thermal power plant additions (well below the CEA expectations of 1.2GW) (See Figure 2), while VRE installs of 2.82GW

⁴³ CERC, [Discussion Paper on Market Based Economic Dispatch of Electricity: Re-designing of Day-ahead Market \(DAM\) in India](#), December 2018.

⁴⁴ CERC, [Discussion Paper On Re-designing Ancillary Services Mechanism in India](#), September 2018.

⁴⁵ [Global Energy Monitor](#), July 2019.

are running at forty times this rate. IEEFA notes this install rate needs to treble to put India on track for its 523GW by 2030 target.

Figure 3: India's Electricity Capacity and Generation (June 2019)

Source	Mar 2019	Jun 2019	Change (GW)
Renewables	77.6	80.5	2.82
Large Hydro	45.4	45.4	0.00
Nuclear	6.8	6.8	0.00
Thermal	226.3	226.3	0.05
Total Ongrid Capacity	356.1	359.0	2.87

Source: CEA, MNRE, IEEFA Estimates

Conclusion

India's electricity system transformation and concurrent move to accelerate and deepen the ambitious 100% electrification target is exceptionally ambitious.

Plans for 523GW of renewable energy by 2030 and concurrent targets for 34GW of battery storage are impressive and world leading.

It fulfils the need to enhance energy security by reducing over-reliance on expensive imported fossil fuels.

India is set to take on a global leadership role in building a low emissions, least cost electricity system of the future, leapfrogging now outdated technologies.

However, with transition comes investment and implementation risks, and the need to move rapidly to ensure market and regulatory structures keep pace with the rapid transformation.

About IEEFA

The Institute for Energy Economics and Financial Analysis conducts research and analyses on financial and economic issues related to energy and the environment. The Institute's mission is to accelerate the transition to a diverse, sustainable and profitable energy economy. www.ieefa.org

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